Mileage Reimbursement Paid Properly is Not Income

There is common confusion among the uninformed that "mileage reimbursement" payments are income. Sometimes organization or agency management of an existing or proposed volunteer driver mileage reimbursement service also conflates mileage reimbursements paid with income to the recipient. Sometimes uninformed gatekeepers of supportive services for low-income people make this mistake when calculating income thresholds. Sometimes the clients of volunteer driver mileage reimbursement services might hold this erroneous view and might refuse service under this mistaken belief.

When structured properly as a mileage reimbursement for donated volunteer driving, mileage reimbursements ARE NOT INCOME and cannot be construed as such under the Code of Federal Regulations.

§ 416.1123. How we count unearned income.

- (a) When we count unearned income. We count unearned income at the earliest of the following points: when you receive it or when it is credited to your account or set aside for your use. We determine your unearned income for each month. We describe exceptions to the rule on how we count unearned income in paragraphs (d), (e) and (f) of this section.
- (b) Amount considered as income. We may include more or less of your unearned income than you actually receive.
- (1) We include more than you actually receive where another benefit payment (such as a social security insurance benefit) (see § 416.1121) has been reduced to recover a previous overpayment. You are repaying a legal obligation through the withholding of portions of your benefit amount, and the amount of the debt reduction is also part of your unearned income. *Exception:* We do not include more than you actually receive if you received both SSI benefits and the other benefit at the time the overpayment of the other benefit occurred and the overpaid amount was included in figuring your SSI benefit at that time.

Example: Joe, an SSI beneficiary, is also entitled to social security insurance benefits in the amount of \$200 per month. However, because of a prior overpayment of his social security insurance benefits, \$20 per month is being withheld to recover the overpayment. In figuring the amount of his SSI benefits, the full monthly social security insurance benefit of \$200 is included in Joe's unearned income. However, if Joe was receiving both benefits when the overpayment of the social security insurance benefit occurred and we then included the overpaid amount as income, we will compute his SSI benefit on the basis of receiving \$180 as a social security insurance benefit. This is because we recognize that we computed his SSI benefit on the basis of the higher amount when he was overpaid.

- (2) We also include more than you actually receive if amounts are withheld from unearned income because of a garnishment, or to pay a debt or other legal obligaton, or to make any other payment such as payment of your Medicare premiums.
- (3) We include less than you actually receive if part of the payment is for an expense you had in getting the payment. For example, if you are paid for damages you receive in an accident, we subtract from the amount of the payment your medical, legal, or other expenses connected with the accident. If you receive a retroactive check from a benefit program other than SSI, legal fees connected with the claim are subtracted. We do not subtract from any taxable unearned income the part you have to use to pay personal income taxes. The payment of taxes is not an expense you have in getting income.
- (4) In certain situations, we may consider someone else's income to be available to you, whether or not it actually is. (For the rules on this process, called deeming, see $\S\S416.1160$ through 416.1169.)
- (c) In-kind income. We use the current market value (defined in § 416.1101) of in-kind unearned income to determine its value for SSI purposes. We describe some exceptions to this rule in §§ 416.1131 through 416.1147. If you receive an item that is not fully paid for and are responsible for the balance, only the paid-up value is income to you. Example: You are given a \$1500 automobile but must pay the \$1000 due on it. You are receiving income of \$500.
- (d) Retroactive monthly social security benefits. We count retroactive monthly social security benefits according to the rule in paragraph (d)(1) of this section, unless the exception in paragraph (d)(2) of this section applies:



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- (1) Periods for which SSI payments have been made. When you file an application for social security benefits and retroactive monthly social security benefits are payable on that application for a period for which you also received SSI payments (including federally-administered State supplementary payments), we count your retroactive monthly social security benefits as unearned income received in that period. Rather than reducing your SSI payments in months prior to your receipt of a retroactive monthly social security benefit, we will reduce the retroactive social security benefits by an amount equal to the amount of SSI payments (including federallyadministered State supplementary payments) that we would not have paid to you if your social security benefits had been paid when regularly due rather than retroactively (see § 404.408b(b)). If a balance is due you from your retroactive social security benefits after this reduction, for SSI purposes we will not count the balance as unearned income in a subsequent month in which you receive it. This is because your social security benefits were used to determine the amount of the reduction. This exception to the unearned income counting rule does not apply to any monthly social security benefits for a period for which you did not receive SSI.
- (2) Social security disability benefits where drua addiction or alcoholism is a contributing factor material to the determination of disability. If your retroactive social security benefits must be paid in installments because of the limitations on paying lump sum retroactive benefits to disabled recipients whose drug addiction or alcoholism is a contributing factor material to the determination of disability as described in § 404.480, we will count the total of such retroactive social security benefits as unearned income in the first month such installments are paid, except to the extent the rule in paragraph (d)(1) of this section would provide that such benefits not be counted.
- (e) Certain veterans benefits. (1) If you receive a veterans benefit that includes an amount paid to you because of a dependent, we do not count as your unearned income the amount paid to you because of the dependent.
- (2) If you are a dependent of an individual who receives a veterans benefit and a portion of the benefit is attributable to you as a dependent, we count the amount attributable to you as your unearned cash income if—
- (i) You reside with the individual who receives the veterans benefit, or
- (ii) You receive your own separate payment from the Department of Veterans Affairs.
- (f) Uniformed service compensation. We count compensation for services performed as a member of a uniformed service (as defined in § 404.1330 of this chapter) as received in the month in which it is earned. (Reporting and recordkeeping requirements in paragraph (b) have been approved by the Office of Management and Budget under control number 0960-0128)

[45 FR 65547, Oct. 3, 1980, as amended at 47 FR 4988, Feb. 3, 1982; 47 FR 13794, Apr. 1, 1982; 50 FR 48574, Nov. 26, 1985; 55 FR 20599, May 18, 1990; 56 FR 3212, Jan. 29, 1991; 59 FR 59364, Nov. 17, 1994; 60 FR 8152, Feb. 10, 1995; 71 FR 45378, Aug. 9, 2006]

If mileage reimbursement payments are structured properly MILEAGE REIMBURSEMENT PAYMENTS ARE NOT INCOME. A policy must be in-place, communicated to clients and volunteers and enforced. This is a sample:

- Your eligibility begins as of the approval date found in your Welcome Letter.
- When you sign Request for Mileage Reimbursement forms you are certifying that the travel and all information on your request forms is true and accurate, that the trips were provided as stated and attested to by your volunteer driver.
- Checks are issued in the rider's name. Riders MUST reimburse their drivers in a timely
 manner and for the full amount of the check. Failure to pay the mileage
 reimbursement to volunteer drivers will result in cancellation of eligibility for future
 TRIP service.
- Disputes arising between rider and driver must be resolved amongst themselves. A
 rider is responsible to reimburse the driver for the mileage reported.
 - If driver is reimbursed in cash the client should keep a receipt to avoid future incidents with driver.



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Clients should be told NOT TO REPORT MILEAGE REIMBURSEMENT PAYMENTS THEY RECEIVE AS INCOME to anyone. Sample of notice to clients explaining what to do if action is taken by a worker at Social Security or another agency to classify mileage reimbursements received as income:

WHY THE MILEAGE REIMBURSEMENT PAYMENTS YOU RECEIVE ARE NOT INCOME TO YOU.

- 1. To be on this program, YOU MUST give the mileage reimbursements to your volunteer drivers. You are required to give them to your drivers or your participation in the program will be ended. It is a good idea to keep records of the payments you make to your volunteers. Proof that you paid your volunteers can be canceled checks or a receipt on a piece of paper stating the amount paid, the date of the payment, and signed by the volunteer driver you paid.
- 2. The mileage reimbursements you receive are not income according to Federal Regulation 416.1123(b)(3) because the mileage reimbursements are required to be given to your volunteer drivers. Technically, the requirement that you give the reimbursement to your volunteer is the expense you had in getting the payment. In rare instances, over more than 20 years, a Social Security worker or a worker for another agency has not understood the nonprofit TRIP program or the Federal Regulation that requires that mileage reimbursement payments are NOT to be included in the calculation of an individual's income.
- 3. If a Social Security worker or other agency worker decides to make a determination that TRIP mileage reimbursements are to be included in their calculation of your income, please give them a copy of this notice. It may be necessary to also provide proof that you paid your volunteer drivers with the mileage reimbursement as required by the TRIP program.
- 4. If a determination is made by a Social Security worker or a worker from another agency that the mileage reimbursement you receive and pay to your volunteer drivers should be counted as unearned income:
 - APPEAL IMMEDIATELY
 - · Call our office and inform us of an action taken to classify mileage reimbursement as income
 - Call the office of your Congressional Representative and ask then to lodge a Congressional Inquiry to help you over turn the erroneous determination that was made.

After a previous challenge of a misclassification of mileage reimbursement payments as income this clarification was received from Social Security:



TEH2A 176010M1

July 14, 2017

This letter is in response to your June 8, 2017 inquiry concerning your desire to seek clarification of the Code of Federal Regulations §416.1123, How we count unearned income. In particular, you seek clarification of §416.1123(b)(3) which reads, in part, "We include less than you actually receive if part of the payment is for an expense you had in getting the payment."

20 CFR 416.1123, How we count unearned income, provides when a Supplemental Security Income (SSI) recipient incurs expenses that were essential in obtaining an unearned income payment, we deduct the amount of the expenses to determine the amount of the payment to consider as income. We do not consider the amount we deduct as income.

For the program client, under SSI policy contained in the Program Operations Manual System (POMS) at SI 00815.050 (Medical and Social Services, Related Cash and In-Kind Items), transportation to and from medical treatment is considered a medical service and does not count as income for SSI purposes. Any cash provided by a nongovernmental medical or social services organization for medical services already received by the individual and approved by the organization is not income. However, if the individual alleges (or evidence indicates) the receipt of amounts in excess of the medical expenses incurred, we charge the cash received in excess of the expenses as unearned income. Additionally, any cash provided by a nongovernmental medical or social services organization as a payment restricted to the future purchase of a medical service is not income.

We hope you find this information helpful.

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The field office then issued this notice to the client:

Social Security Administration Supplemental Security Income Notice of Reconsideration

SOCIAL SECURITY
7880 MISSION GROVE
PARKWAY SOUTH
RIVERSIDE, CA 92508-6000
Date: August 14, 2017

Reconsideration Filed: June 27, 2017

Your SSI Will Continue

You asked us to take another look at your Supplemental Security Income (SSI) case. Someone who did not make the first decision reviewed your case, including any new facts we received. After reviewing all the information carefully, we have changed our first decision.

This means we will continue your Supplemental Security Income (SSI) payment.

Why You are Eligible For SSI

We find that the money received from the TRIP program does not count as income as long as the full amount received is paid to the driver.

Occasionally the mistreatment or recalcitrance of clients or drivers may necessitate educational intervention by a volunteer driver mileage reimbursement program to insure that the integrity of the model remains viable.